

UPPER CLATFORD PARISH COUNCIL

PLANNING POLICY

Upper Clatford Parish Council has an important role in relation to planning applications as a consultee in the planning process. Responses to applications must be within a specified time frame, usually 21 days. There is a need for transparency and fairness in this process.

This policy explains how the Council will deal with planning applications so enabling both Council members (Councillors) and the public to involve themselves effectively with that process.

Notice of planning applications

Planning applications are usually sent to the Clerk by Test Valley Borough Council or HCC Planning Authorities by email and are accompanied by a letter requesting that responses are received back within 21 days. This is to enable TVBC/HCC to achieve the timetable set by government in relation to planning applications. It is often possible to seek an extension to these 21 days – the outcome of this request though is dependent on Planning Committee dates and other information. TVBC/HCC Planning Committees are responsible for deciding all applications, and the Parish Council is only one of many consultees.

Considering applications at Parish Council meetings

Where possible, the Parish Council will consider planning applications at its meetings. The Clerk will circulate applications to all Councillors shortly after they are received. These planning applications will be detailed on the agenda of the meeting. In the event of applications being received after the closure of the agenda the Chairman will decide whether to allow the application to be considered at the meeting. As the Council is only offering comments, not making substantive decisions, it is considered appropriate that the application is not withheld from the meeting unnecessarily. Members should view all documents relating to an application online at the TVBC/HCC website prior to the Council meeting, as hard copies are not available at meetings. The Chairman of the Planning Committee will lead discussion on each new planning application, having previously canvassed views of the Members of the Planning Committee, in order to determine the agreed Parish Council comments.

The Parish Council will consider applications in line with the TVBC Local Plan¹, the National Planning Policy Framework and the Upper Clatford Neighbourhood Development Plan. Factors to be considered include, but are not limited to: amenity, appearance of the development, conservation, design, effect on wildlife, highway safety, heritage, historic buildings, loss of light or privacy, noise, overshadowing of homes, traffic and parking issues. Issues which CANNOT be taken into account include: boundary disputes, construction noise, effect on property values, loss of view, private rights.

Considering applications outside of the Parish Council meeting

In the event of an application being received between meetings, and the dates clearly not fitting with meetings even with an extension, the Clerk will circulate the application to all Councillors, advising the response date being ahead of the default consideration in a Meeting. Members of the Planning Committee will advise the Chairman of the Planning Committee and Clerk of their comments on the application electronically within the 21-day consultation period. These comments should be copied to

¹ <https://www.testvalley.gov.uk/planning-and-building/planningpolicy/local-development-framework/dpd>

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all Councillors. If there are no objections the Clerk will then respond to the planning department from the information provided, with the powers under Local Government Act 1972, section 101 authorising delegation to the Clerk. If there are objections or substantive comments the Chairman of the Planning Committee will draft a response to be sent by the Clerk to the relevant planning department.

Additional Planning Meetings

In some circumstances, such as developments of more than two dwellings; or where councillors' object to an application; or where objections have been received from parishioners within the 21-day consultation period, the Parish Council Chairman has the discretion to call an Extraordinary Meeting. Representations from members of the public received after the 21-day consultation period will not be considered, and a planning application consultee comment will not be re-considered unless there is compelling and relevant new information available.

The decision to call an additional meeting rests with the Planning Committee Chairman, whose decision is final. In the event that the Chairman has a pecuniary interest in an application, the above provisions for the decision to call an Extraordinary Meeting shall pass to the Vice Chairman. As an additional meeting can only legally be called by the Chairman, or by any two councillors signing the Summons, the Chairman shall not withhold their permission to hold an additional meeting if advised by the Vice Chairman that they feel a meeting should be called.

Exclusions

In the event of an application being received from a member of the Parish Council, then the Clerk will ensure that the application is not sent to that member. If a member becomes aware that they have a pecuniary interest in an application they should declare this by email to all members, and should not participate in further email dialogue regarding the application, and should be removed from 'reply all' emails on the application. Councillors may abstain from voting on planning applications from neighbours.

Parishioner Representation to TVBC/HCC

Parishioners must write to TVBC/HCC with their views on planning applications to ensure that they are received into the planning system, and it is helpful to the Parish Council if they send a copy of their representation to the Parish Clerk to help the Parish Council in formulating their response to applications. Parishioners should note that representations received to the Parish Council are not forwarded to TVBC/HCC, and they are responsible for making their own submission to the formal planning process.

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Planning Considerations Help Sheet

What powers does Upper Clatford Parish Council have with respect to planning applications?

Upper Clatford Parish Council is consulted by the relevant Planning Authority (which is usually Test Valley Borough Council/HCC on all planning applications. Any views expressed by the Parish Council will be taken into account by the Planning Authority before a decision is made, providing the points made are relevant to the determination of a planning application.

The final decision is made by the Planning Authority, **not** the Parish Council.

Upper Clatford Parish Council will only comment on what are known as “material considerations” – issues, for example, such as boundary disputes between neighbours or loss of views will not be considered.

Do parish councils grant planning permission?

- Town and parish councils are not Planning Authorities. Town and parish councils are only statutory consultees in the planning process.
- This means that they only have the right to be informed of planning applications within the parish.
- They cannot approve or reject planning applications.
- They can only comment on planning applications in the same way that individuals can comment.
- The local planning authority not the parish council governs the length of time taken to determine a planning application.
- A parish council can request that it be given extra time to comment on an application.
- The decision whether the application is granted rests solely with the planning authority and its own deadlines for decision-making.

How do parish councils comment on planning applications?

- Parish councils can only agree to comment on planning applications in properly called council or committee meetings, which the public can attend.
- A Parish Councillor who has a pecuniary interest in the application must make this known in the Declaration of Interests section of the meeting and will not discuss or take part in the discussion or comments for the application. (The Parish Councillor/s may be asked to leave whilst the application discussions are taking place.)
- The comments agreed in the Council meeting are submitted in writing by the Parish Clerk to the relevant planning authority.
- Parish councils are statutory consultees and have no powers to approve or reject planning applications; they can only comment or not on applications.

Valid reasons for comment on a Planning Application

Comments that are clear, concise and accurate stand more chance of being accepted than those that are not. When planning applications are considered, the following matters can all be relevant. These are sometimes referred to as ‘material planning considerations’:

- Central government policy and guidance - Acts, Circulars, Planning Policy Guidance Notes (PPGs) etc.

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- The Neighbourhood Development Plan - and any review of the Development Plan, which is underway.
- Adopted supplementary guidance - for example, village design statements, conservation area appraisals, car parking standards.
- Replies from statutory and non-statutory agencies (e.g., Environment Agency, Highways Authority).
- Representations from others - neighbours, amenity groups and other interested parties so long as they relate to land use matters.
- Effects on an area - this includes the character of an area, availability of infrastructure, density, over-development, layout, position, design and external appearance of buildings and landscaping
- The need to safeguard valuable resources such as good farmland or mineral reserves.
- Highway safety issues - such as traffic generation, road capacity, means of access, visibility, car parking and effects on pedestrians and cyclists.
- Public services - such as drainage and water supply
- Public proposals for using the same land
- Effects on individual buildings - such as overlooking, loss of light, overshadowing, visual intrusion, noise, disturbance and smell.
- Effects on a specially designated area or building - such as green belt, conservation areas, listed buildings, ancient monuments and areas of special scientific interest.
- Effects on existing tree cover and hedgerows.
- Nature conservation interests - such as protection of badgers, great crested newts etc.
- Public rights of way
- Flooding or pollution.
- Planning history of the site - including existing permissions and appeal decisions.
- A desire to retain or promote certain uses - such as playing fields, village shops and pubs.
- Need for the development - such as a petrol station
- Prevention of crime and disorder
- Presence of a hazardous substance directly associated with a development
- Human Rights Act
- Precedent - but only where it can be shown there would be a real danger that a proposal would inevitably lead to other inappropriate development (for example, isolated housing in the countryside)

Irrelevant reasons for objection

There are certain matters, which do not amount to 'material planning considerations' under current legislation and guidance. These matters cannot be taken into account in considering a planning application and should not be included in objections as they weaken your case:

- Speculation over future use
- The identity of the applicant or occupant
- Unfair competition
- Boundary disputes
- Breach of covenants and personal property rights, including personal (not Public) rights of way
- Loss of a private view
- Devaluation of property
- Other financial matters

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- Matters controlled by other legislation - such as internal space standards for dwellings or fire prevention
- Religious or moral issues - such as betting shops and amusement arcades
- The fact that an objector is a tenant of land where the development is proposed
- The fact that the development has already been carried out and the applicant is seeking to regularise the situation. (People can carry out development at their own risk before getting planning permission)
- The developer's motives, record or reputation.